



Resolution Establishing Redistricting Criteria

October 26, 2021

**Strategic Goal 6:
Set the Standard for Sound
Governance and Fiscal
Management**



Redistricting Timeline

Date	Task
Ongoing	Districting Commission Meetings (biweekly)
October 26, 2021	Council adopts review criteria
Q1 2022	Community Meetings
April 13, 2022	Districting Commission recommendation of final plans
July 23, 2022	Council Adoption of District Plan
November 8, 2022	City-wide Election

Shelby v. Holder (2013)

- Prior to *Shelby v. Holder* the City was required to submit its redistricting plan to the Department of Justice for preclearance.
- *Shelby* eliminated preclearance review requirement.

Redistricting Requirements

- Article II Section 2.4(B) of the El Paso City Code requires the City at the time of the Decennial Census to establish a Districting Commission
- Districts must be balanced- 1 person, 1 vote
- The difference in size between the smallest and largest districts should be $\leq 10\%$

Traditional Districting Criteria

- Courts have identified “traditional districting principles” that should be neutrally applied
- *Shaw v. Reno* (1993) – State could not disregard traditional redistricting principles and draw boundaries along racial lines

Fair Maps Criteria

- *A Resolution in Support of an Independent Citizen Redistricting Commission and Redistricting Reform for Texas*
 - Adopted on August 4, 2020 by City Council
 - Targets State and Federal redistricting processes
- Applicable sections
 - “...the redistricting process should be conducted in an open manner and include public hearings, set timelines, and access to redistricting tools and proposed plans...”
 - “...important principles, such as the protections of the federal Voting Rights Act and respect for neighborhoods, towns and cities should be clearly listed for any redistricting process so that our communities are kept together”

Proposed Districting Criteria

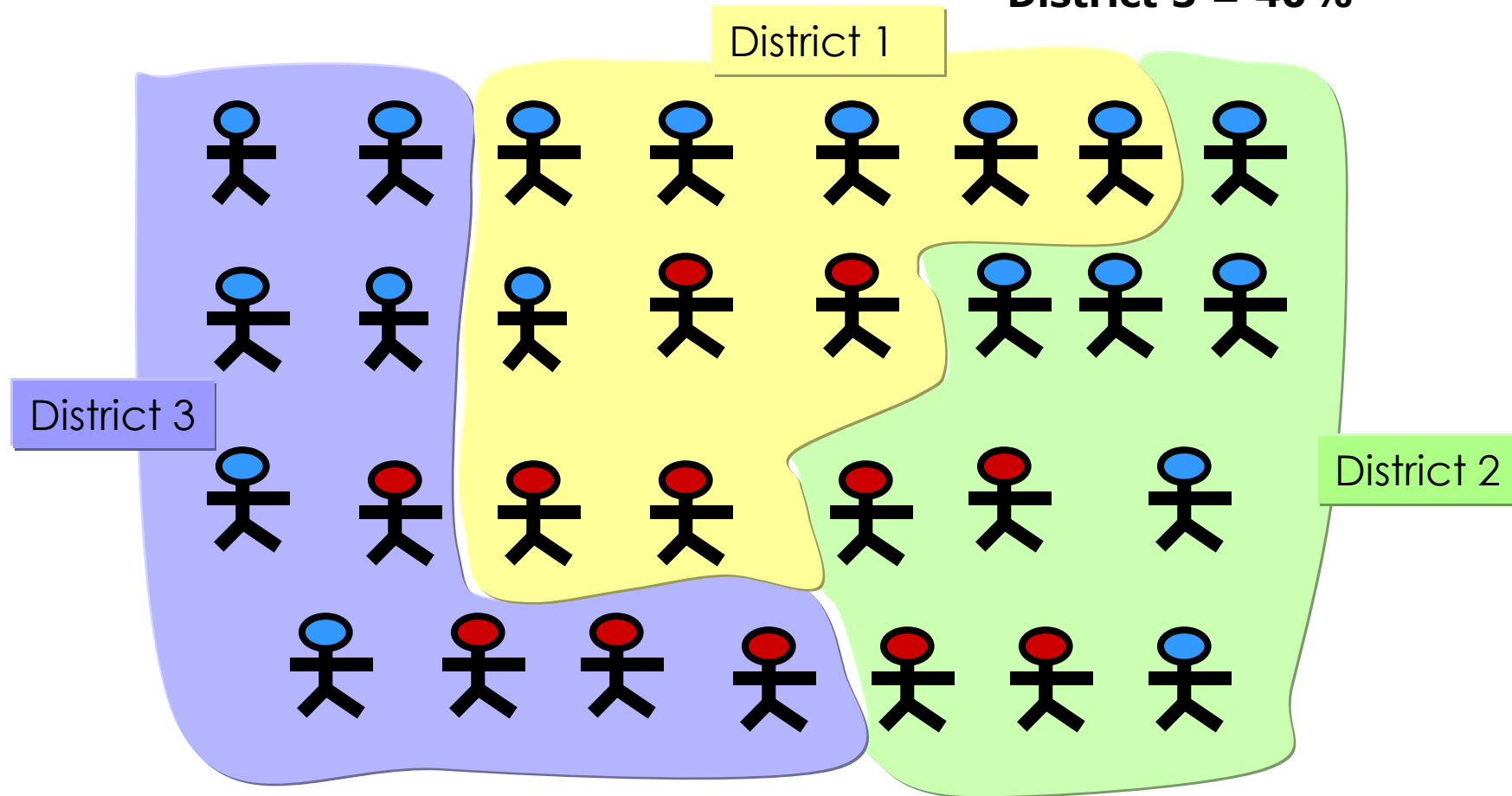
- Where possible, easily identifiable geographic boundaries.
- Communities of interest should be maintained, avoid splitting neighborhoods
- To the extent possible districts should be composed of whole voting precincts
- To the extent possible districts should be based on existing districts
- Districts should be relatively equal in population to each other
- Districts should be composed of compact and contiguous area
- Consideration should be given to preserve incumbent districts
- No packing or cracking

Cracking Minority in District

District 1 = 40%

District 2 = 40%

District 3 = 40%

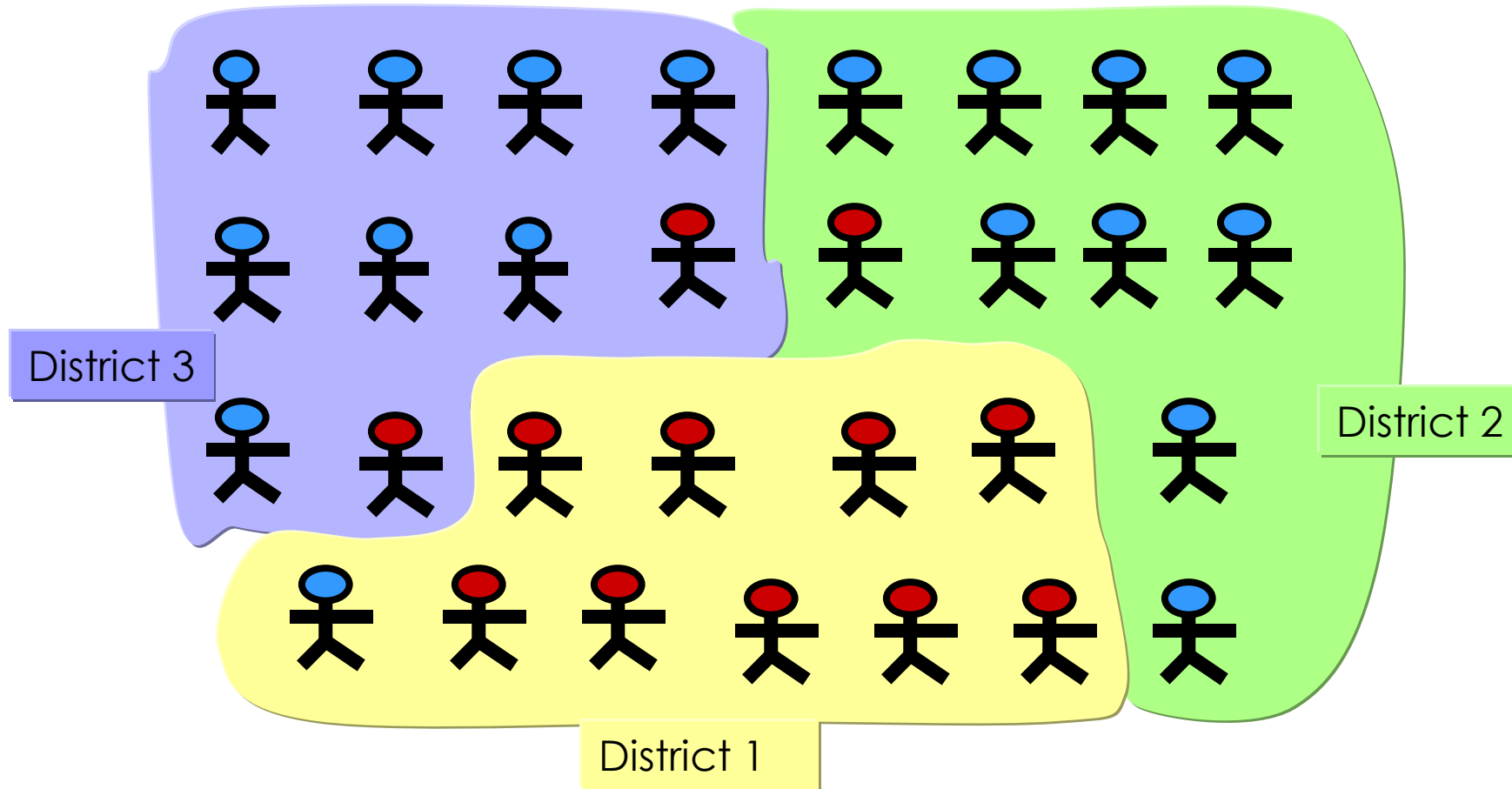


Packing Minority in District

District 1 = 90%

District 2 = 10%

District 3 = 20%

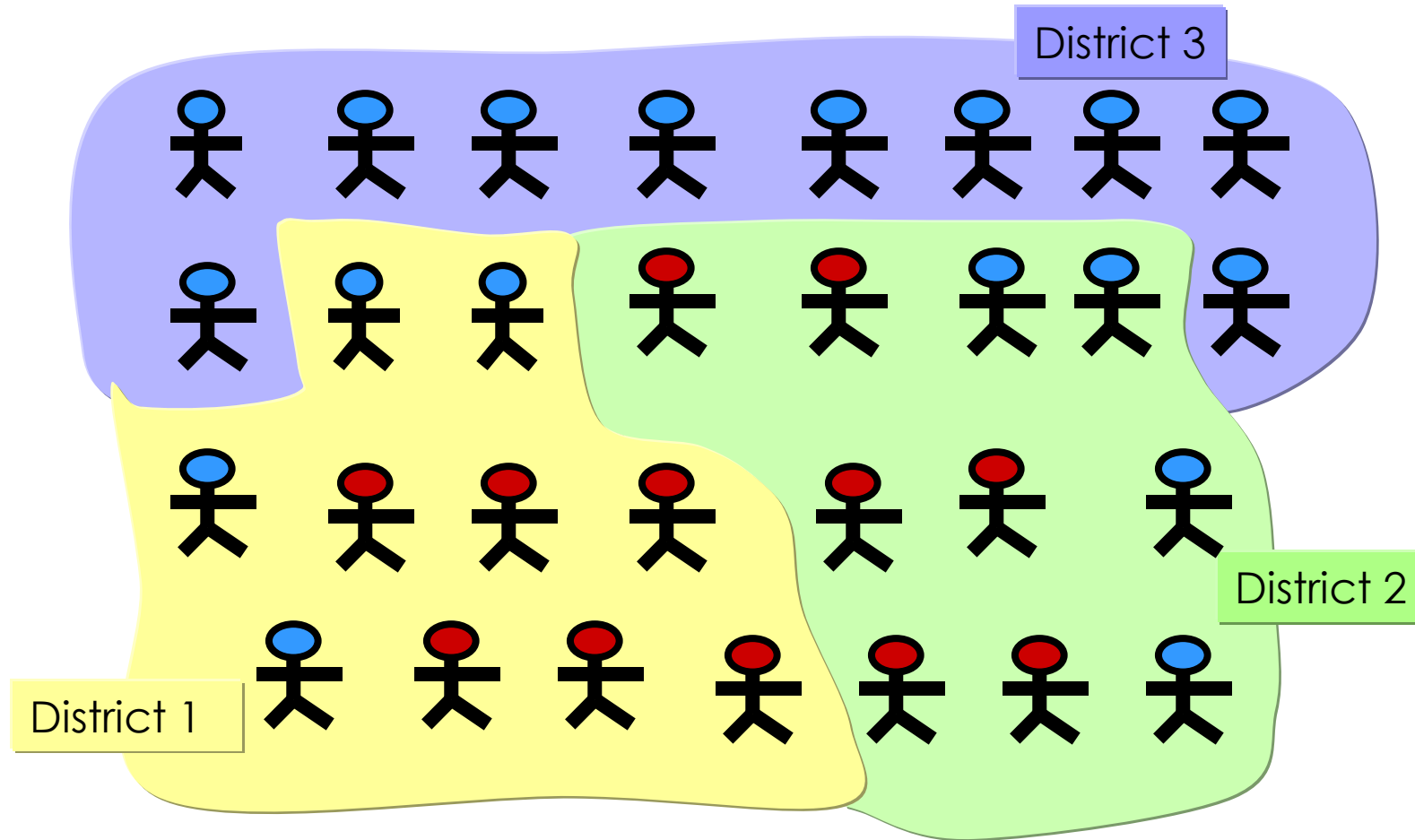


Preferred Minority in District

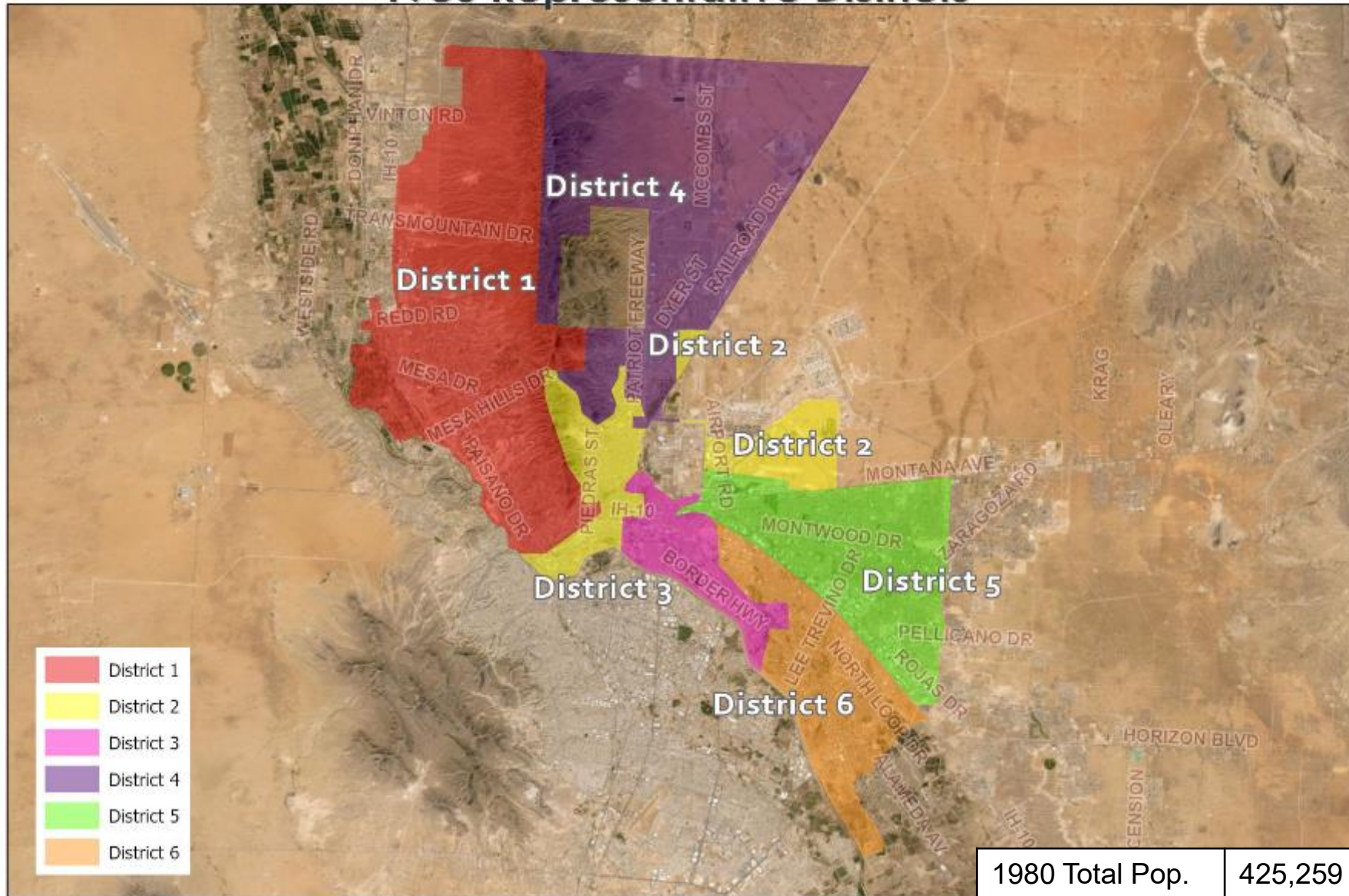
District 1 = 60%

District 2 = 60%

District 3 = 0%



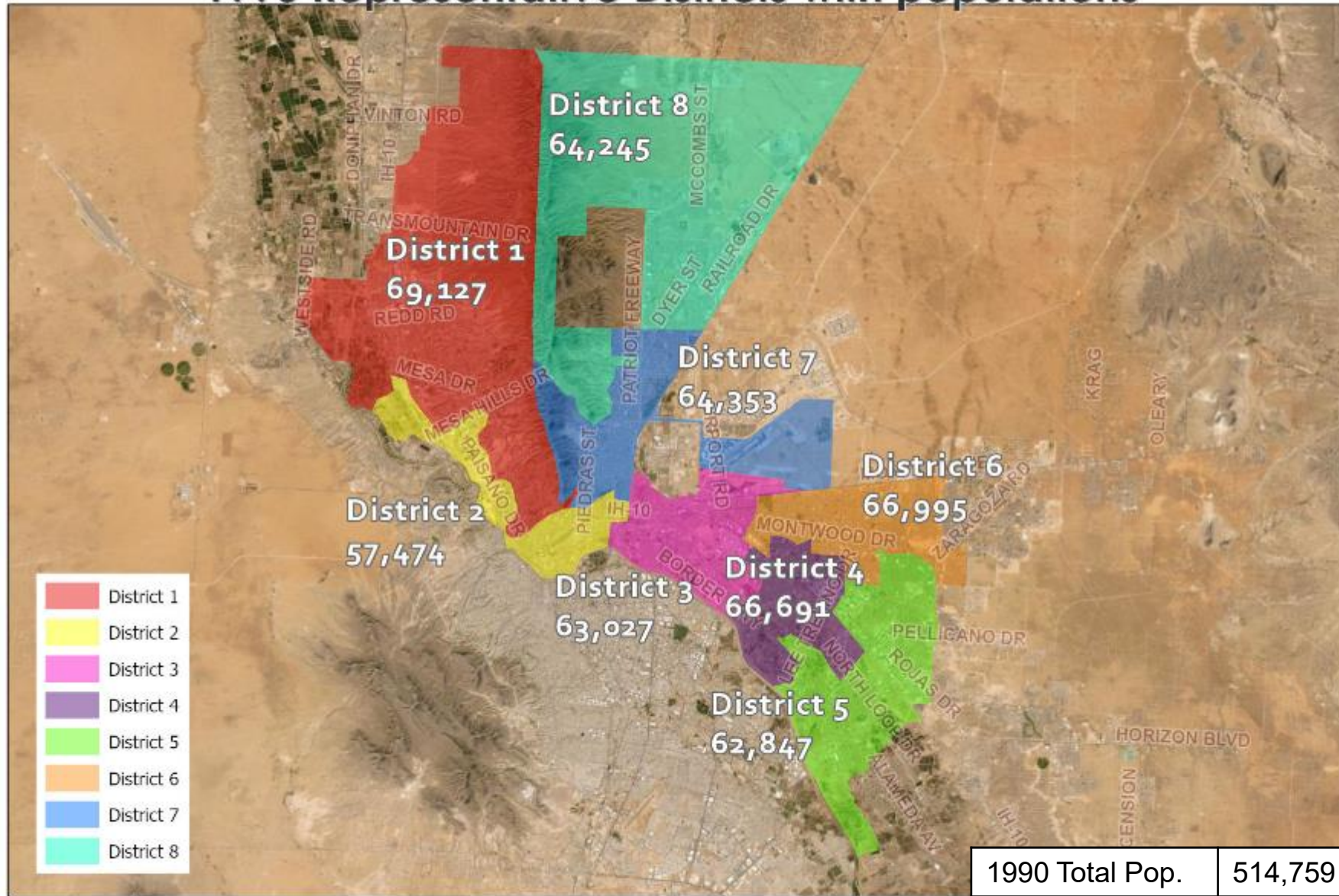
1980 Representative Districts



This map is designed for illustrative purposes only. The features depicted here are approximate and more site-specific studies may be required to show accurate road layouts. Enlargements of this map to scales greater than its original can include error and may lead to misinterpretations of the data. The Planning & Inspections Department Planning Division makes no claim to its accuracy or completeness.



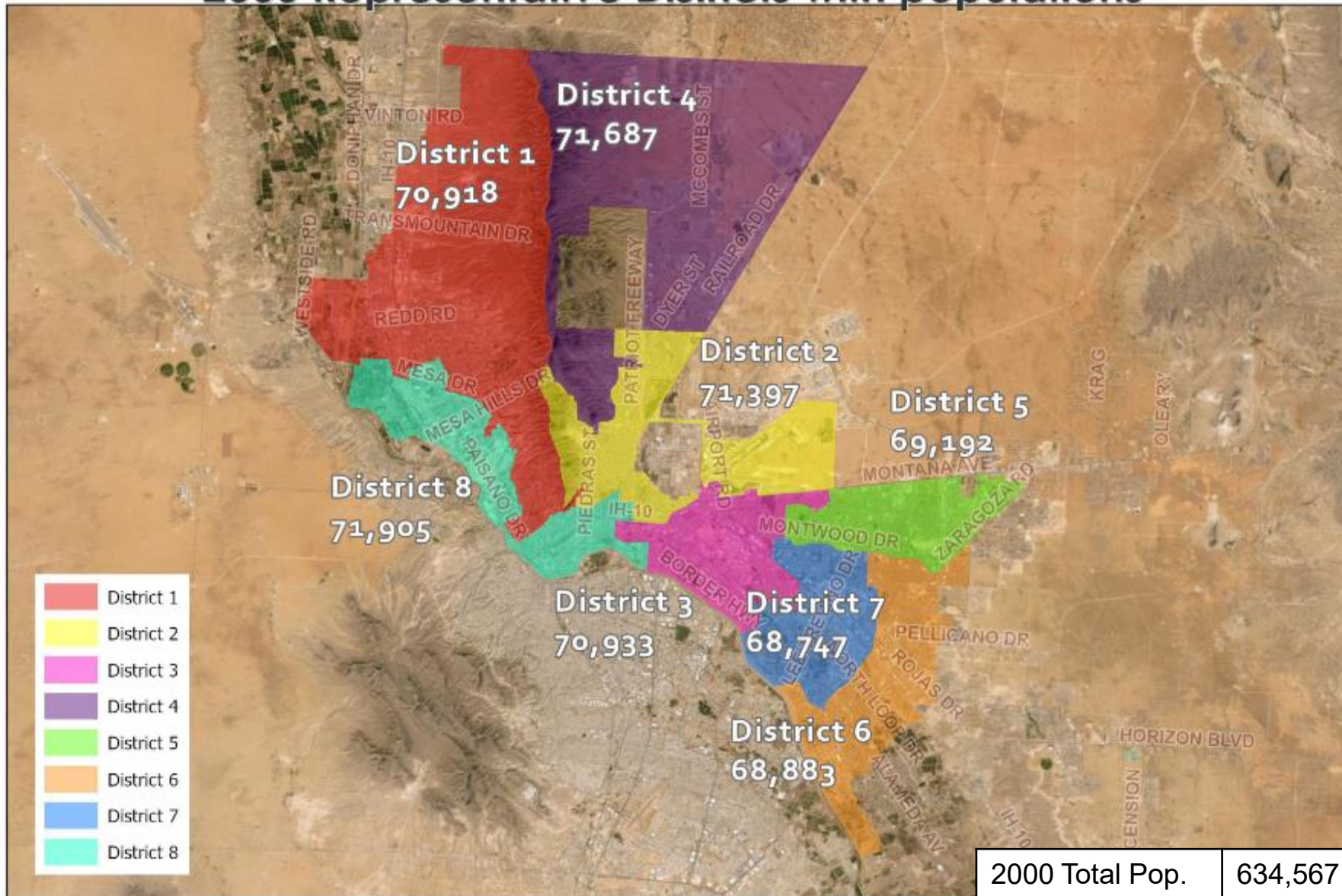
1990 Representative Districts with populations



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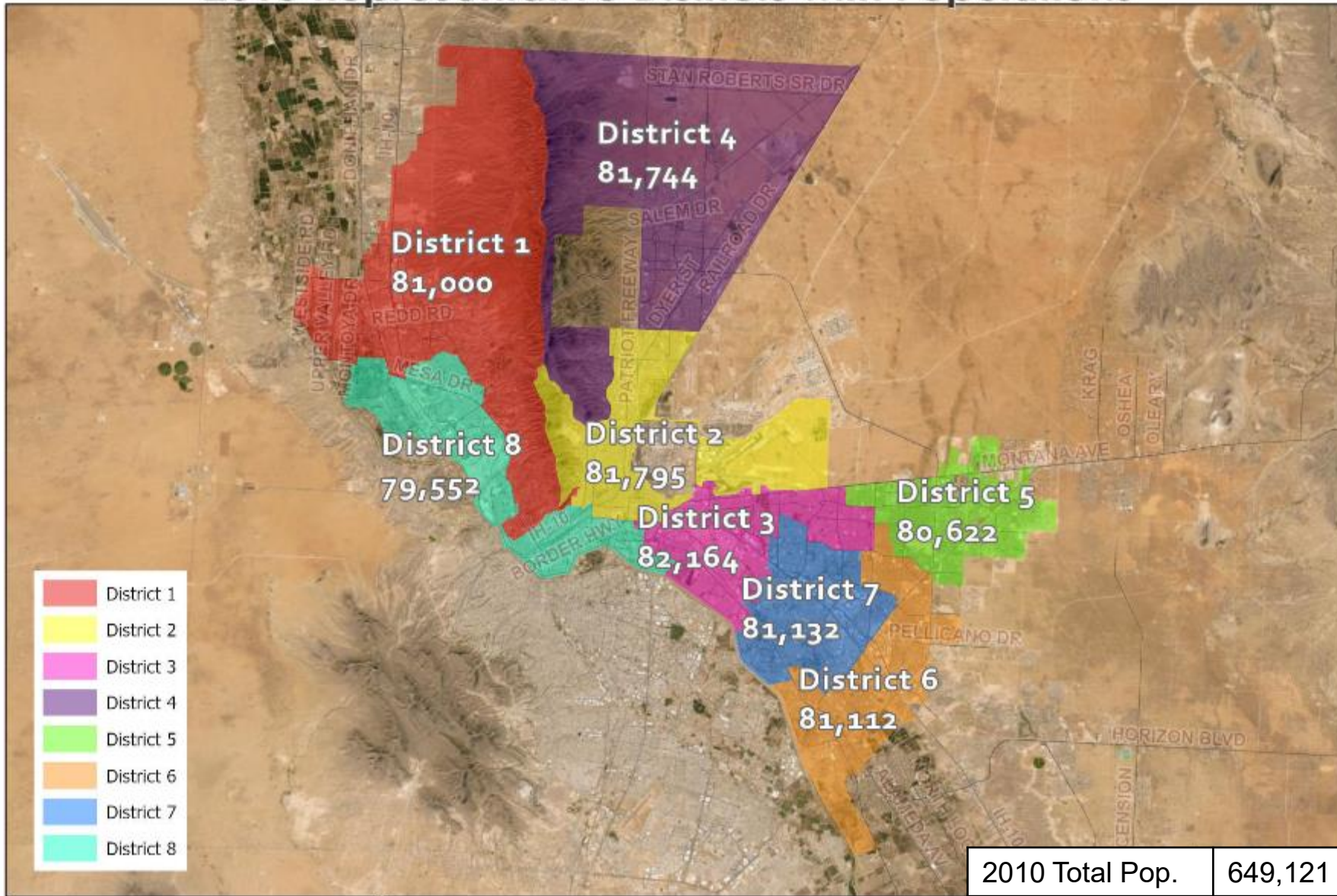
2000 Representative Districts with populations



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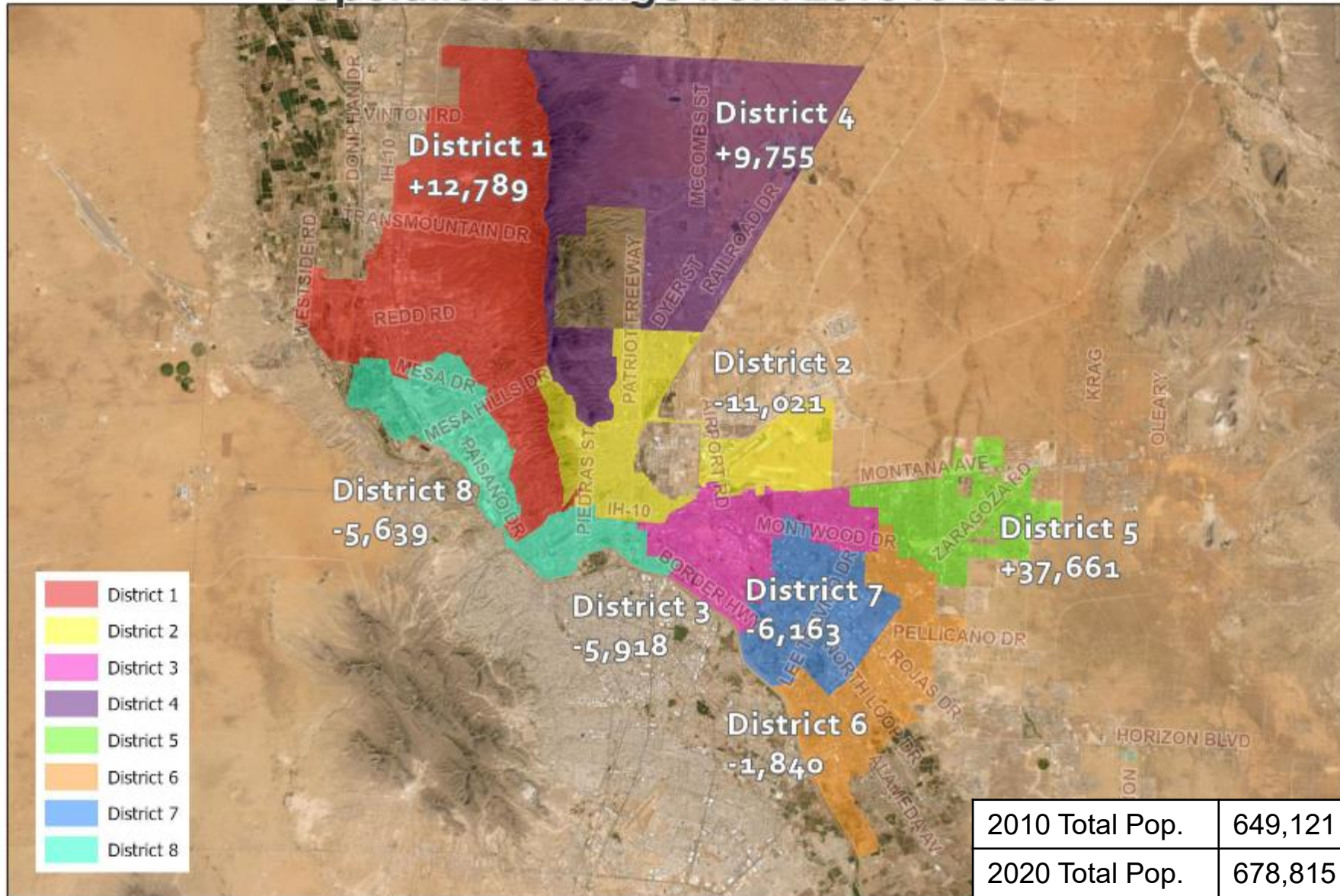
2010 Representative Districts with Populations



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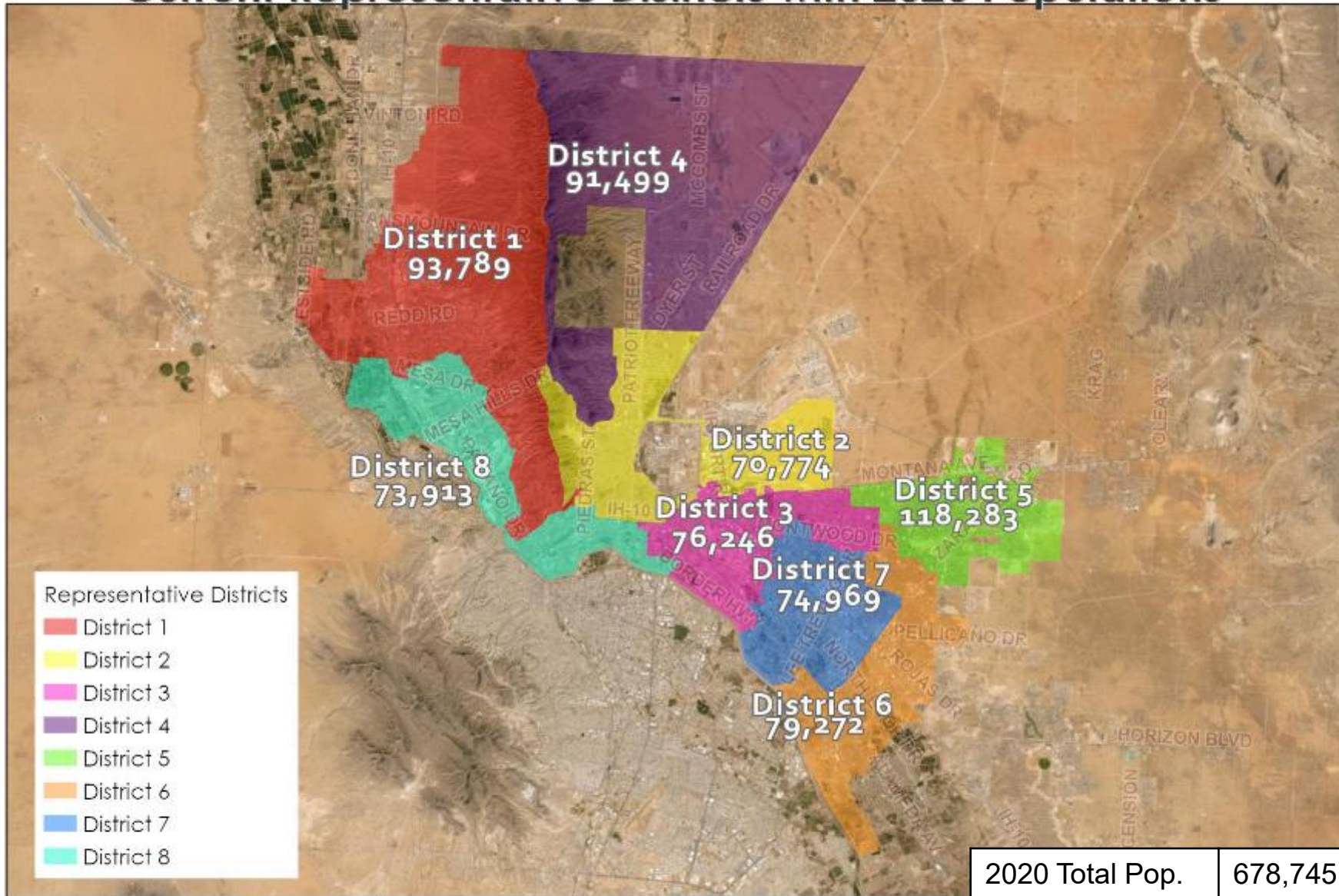
Population Change from 2010 to 2020



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Current Representative Districts with 2020 Populations



- Representative Districts
- District 1
 - District 2
 - District 3
 - District 4
 - District 5
 - District 6
 - District 7
 - District 8

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Current Districts with 2020 Census Counts

District	Total Population
1	93,789
2	70,774
3	76,246
4	91,499
5	118,283
6	79,272
7	74,969
8	73,913
Total COEP Population	678,745
Target District Population	84,843
10% Deviation Range	80,601 - 89,085

District Deviation

District	Population	Ideal Size	Difference	Deviation
1	93,789	84,843	8,946	9.54%
2	70,774	84,843	-14,069	-19.88%
3	76,246	84,843	-8,597	-11.28%
4	91,499	84,843	6,656	7.27%
5	118,283	84,843	33,440	28.27%
6	79,272	84,843	-5,571	-7.03%
7	73,913	84,843	-9,874	-13.17%
8	73,913	84,843	-10,930	-14.79%
Total	678,745			
Maximum Deviation		$ 28.27 + -19.88 =$		48.15%

2020 Census Breakdown - Ethnicity

District	Hispanic	Not Hispanic
1	71%	29%
2	82%	18%
3	87%	13%
4	69%	31%
5	83%	17%
6	91%	9%
7	89%	11%
8	80%	20%

2020 Census Breakdown – Non-Hispanic

District	White	Black	Native	Hawaiian	Asian	Other	Multirace
1	21.4%	2.2%	0.2%	0.1%	2.8%	0.3%	1.6%
2	11.1%	3.3%	0.3%	0.4%	0.9%	0.3%	1.4%
3	8.7%	2.1%	0.2%	0.1%	0.6%	0.3%	0.7%
4	18.3%	7.3%	0.3%	0.4%	2.0%	0.4%	2.7%
5	9.7%	4.0%	0.2%	0.2%	1.2%	0.3%	1.4%
6	5.3%	1.5%	0.3%	0.1%	0.7%	0.2%	0.6%
7	7.5%	1.5%	0.2%	0.0%	0.5%	0.2%	0.6%
8	14.5%	2.0%	0.2%	0.0%	1.5%	0.3%	1.1%



Requested Action

- **APPROVAL** of the Resolution to establish districting criteria
- Criteria will assist Districting Commission in their review and drafting of new District boundaries

Resolution Language

1. Where possible, easily identifiable geographic boundaries should be followed.
2. Communities of interest should be maintained in a single district, where possible, and attempts should be made to avoid splitting neighborhoods.
3. To the extent possible, districts should be composed of whole voting precincts.
4. Although it is recognized that existing districts will have to be altered to reflect new population distribution, any districting plan should, to the extent possible, be based on existing districts.
5. Districts must be configured so that they are relatively equal to total population according to the 2020 Federal Census. In no event should the total deviation between the largest and the smallest district exceed ten percent. The City will attempt to achieve a deviation that is less than ten percent under the data released by the Census Bureau.
6. The districts should be compact and composed of contiguous territory. Compactness may contain a functional, as well as geographical dimension.
7. Consideration may be given to the preservation of incumbent- constituency relations by recognition of the residence of incumbents and their history in representing certain areas.
8. The plan should not fragment a geographically compact minority community or pack minority voters so as to comply with Section 2 of the Voting Rights Act, 42. U.S.C. Section 1973, and not prejudice minority voters.

Mission

Deliver exceptional services to support a high quality of life and place for our community

Values

Integrity, **R**espect, **E**xcellence,
Accountability, **P**eople

Vision

Develop a vibrant regional economy, safe and beautiful neighborhoods and exceptional recreational, cultural and educational opportunities powered by a high performing government