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Defining the Future of our Community, Together



Juntos definiendo el futuro de Nuestra Comunidad COMPREHENSIVE PLAN UPDATE

### ENVISION EL PASO

### **FUTURE LAND USE**

## Introduction to The Future Land Use Map and process for developing proposed updates

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- Envision Introduction
- FLUM Purpose & Function
- Proposed Goals & Place Types
- Engagement Process
- Next Steps



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## INTRODUCTION



## ENVISION EL PASO COMPREHENSIVE PLAN UPDATE

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### **OUR MISSION**

Envision El Paso is our guide to fair, sustainable and resilient community investments, land development, mobility and growth management to improve economic growth and quality of life for <u>all</u> El Pasoans.











## PROJECT THEMES

**COMMUNITY PRIORITIES** 

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### HOUSING AFFORDABILITY

- Creating options for renters and owners
- Supporting neighborly land uses
- Supporting people to live in their neighborhood of choice



### MOBILITY CHOICE

- Access daily needs without the use of a car
- Creating options for getting around town regardless of your age or ability



#### SUSTAINABLE LIVING

- Mitigate the impacts of heat
- Work towards
   water conservation
- Take care of our open space



### ECONOMIC DEVELOPMENT

- Attract employers
- Align land use with economic development opportunities
- Retain talent



### FISCAL RESPONSIBILITY

- Focus on economically sustainable development patterns
- Enable the delivery & maintenance of efficient municipal services

### PROJECT PROCESS

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In Progress

**We are** 

Completed

**LAND USE PLAN** & MAP



**VISION & GOALS FRAMEWORK** 

**COMMUNITY PRIORITIES FRAMEWORK** 

**INFRASTRUCTURE MANAGEMENT & QUICK WINS** 

**ECONOMIC DEVELOPMENT AND HOUSING STRATEGY** 



Interim Drafts for **Public Review** 

Draft Plan for **Public Review**  Final Draft for **Public Review** 



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## FUTURE LAND USE



## WHAT IS A FUTURE LAND USE MAP

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### (FLUM)

A FLUM shows a community's **shared vision** regarding how **land will be used in the future.** 

- ☐ Guides land development decisions
- ☐ **Helps inform** zoning decisions, infra structure planning, and longterm growth strategies
- ☐ Provides a **clear framework** for future growth, ensuring alignment with community goals

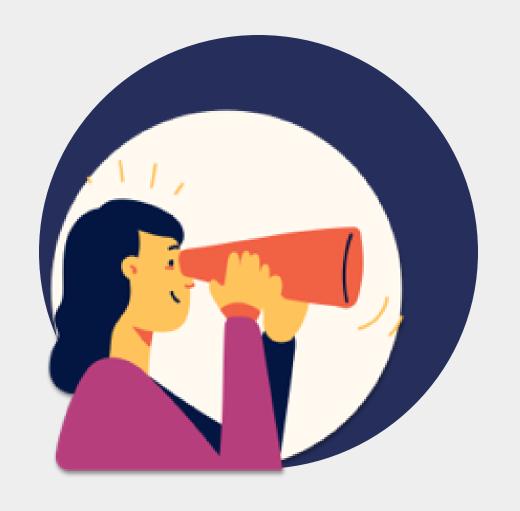


### HOW IT WORKS

### Relationship to Development

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The FLUM helps shape zoning codes and land-use regulations. It provides the 'vision' for how the city should grow and develop.

**Zoning** provides the **'regulations'** for how to build and develop land through implementation of setbacks, building height, density, etc.



## How Will the FLUM Be Used?

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### Guiding Decision-Making



### Setting the policy Framework

Make informed decisions

### **Consistency in Planning**

Long-term vision

### Informing Zoning and Regulations



### **Zoning Ordinance**

 Ensure regulations governing zoning reflect community's vision

### **Land Use Designation**

Place Types to guide zoning

### Guiding Infrastructure Improvements



#### Infrastructure Investments

 Identify areas where development will occur; helps prioritize investments

### Creating a Shared Vision



### **Creating a Shared Vision**

 Baseline how El Paso will change crucial for public engagement

### Stakeholder Communication Tool

Communicate the city's goals and priorities



### REGULATION

The City of El Paso is required to follow The Comprehensive plan in accordance with Texas Local Government Code:

LOCAL GOVERNMENT CODE

TITLE 7. REGULATION OF LAND USE, STRUCTURES, BUSINESSES, AND RELATED ACTIVITIES

SUBTITLE A. MUNICIPAL REGULATORY AUTHORITY

CHAPTER 213. MUNICIPAL COMPREHENSIVE PLANS

Sec. 213.001. PURPOSE. The powers granted under this chapter are for the purpose of promoting sound development of municipalities and promoting public health, safety, and welfare.

Added by Acts 1997, 75th Leg., ch. 459, Sec. 1, eff. Sept. 1, 1997. Renumbered from Sec. 219.001 by Acts 2001, 77th Leg., ch. 1420, Sec. 12.002(2), eff. Sept. 1, 2001.

Sec. 213.002. COMPREHENSIVE PLAN. (a) The governing body of a municipality may adopt a comprehensive plan for the long-range development of the municipality. A municipality may define the content and design of a comprehensive plan.

- (b) A comprehensive plan may:
  - (1) include but is not limited to provisions on land use, transportation, and public facilities;
  - (2) consist of a single plan or a coordinated set of plans organized by subject and geographic area; and
  - (3) be used to coordinate and guide the establishment of development regulations.
- (c) A municipality may define, in its charter or by ordinance, the relationship between a comprehensive plan and development regulations and may provide standards for determining the consistency required between a plan and development regulations.
  - (d) Land use assumptions adopted in a manner that complies with Subchapter C, Chapter 395, may be incorporated in a comprehensive plan.

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- Tx LGC Ch. 213 Comprehensive plans
- EP Muni Code Ch. 19 refers to Section 212 in the Tx LGC for subdivision plats
- EP Muni Code Ch. 20 Administrative Direction



### REGULATORY PROCESSES

### Zoning Changes

- Zoning change requests to allow uses outside the current zoning are reviewed for consistency with the Future Land Use Map
- Change a property zoning from residential to offices
- Redesignating an area from industrial to residential for new housing developments

### Special Permits

- Certain uses are only allowed if determined compatible with surrounding uses.
   The FLUM serves as a guideline to determine if conditional use aligns with future land use designation.
- Allowing a certain business type in a low intensity commercial classification

### Subdivision/ Plat Reviews

- New subdivision applications are reviewed against the FLUM to ensure compatible future development designation
- Platting ensures that streets, utilities, drainage, and lot layouts meet city standards

### Annexation Requests

- Annexation requests have to be reviewed with the FLUM to assess compatible land uses before recommending approval
- Annexation Applications

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## Why Does El Paso Need a New

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Plana

The current land use framework of El Paso is set out in the Plan El Paso Comprehensive Plan, adopted in 2012. While this plan has served El Paso well, a lot has changed in the City since Plan El Paso was developed.



### Recent Cases

SUMMARY OF REQUEST: The applicant is requesting an amendment to Plan El Paso, the City's comprehensive plan, to adjust the Future Land Use designation for one property, from O-1, Preserve and O-3, Agriculture to G-7, Industrial and/or Railyards, to accommodate proposed industrial development.

SUMMARY OF STAFF'S RECOMMENDATION: Staff recommends APPROVAL of the request. The proposed development is in keeping with the character of the adjacent commercial and industrial development and the policies of *Plan El Paso* for the G-7, Industrial and/or Railyards Future Land Use designation.

PLCP25-00001

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### **Additional Applications:**

- Americas & Southside (2025): Amend FLUM to change from O-1 Preserve and O-3 Agriculture to G-7 Industrial
- 300 Nevarez Road and 546 Inglewood Drive: adjust the FLUM designation from O-3 Agriculture to G-7 Industrial; rezone from R-F (Ranch-Farm) to C-4 (Commercial)
- 546 Inglewood: rezone from R-F (Ranch-Farm) to C-4 (Commercial) - Approved because it aligns with surrounding conditions & G-7 Industrial and/or Railyard land use designation in the FLUM

## FUTURE LANDUSE H1115

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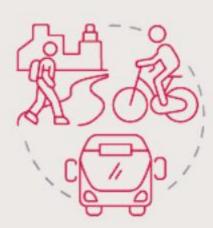
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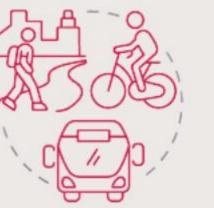












### Diverse Communities

Foster a diverse mix of communities with unique character and their own distinct sense of place.

### **Enhanced Public** Spaces

Integrate public open spaces along streets and in neighborhoods that allow for social connection.

### Mixed Land Uses

Encourage complete, walkable communities through a mixing of land uses in key locations.

### Attainable Housing

Allow for a variety of new housing forms to provide opportunities for attainable housing, including ADUs and multi-family buildings.

### Connected Neighborhoods

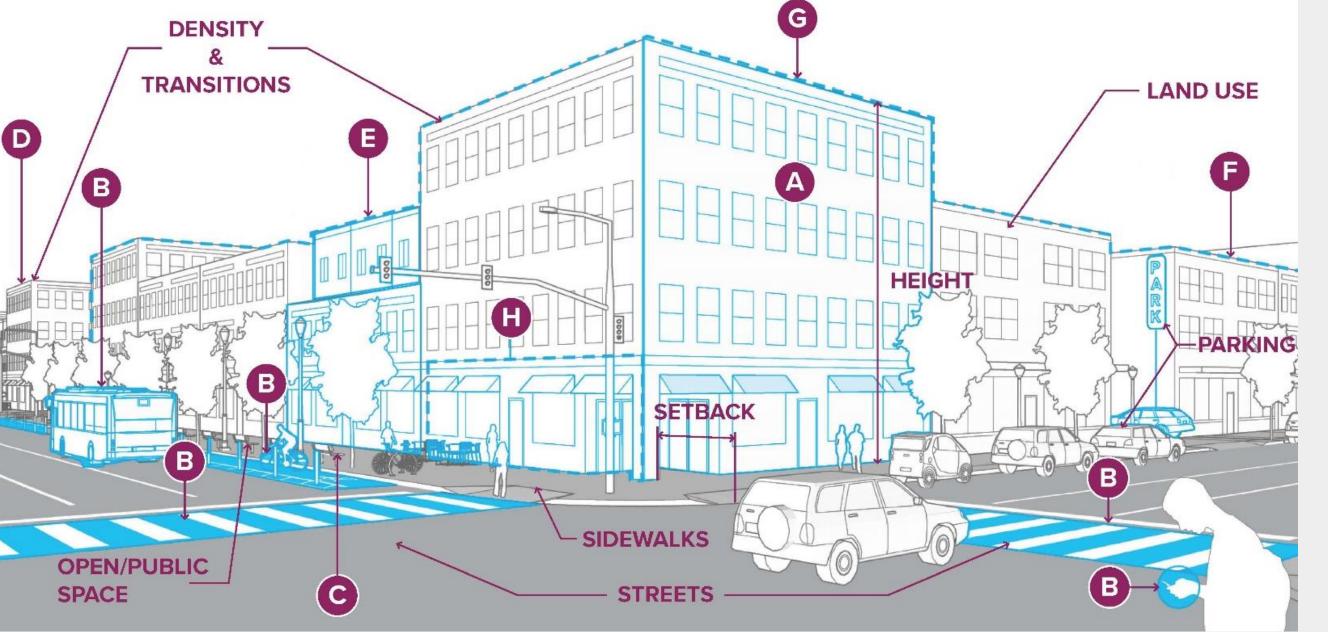
Promote land uses that capitalize on transit infrastructure and connect the City via a series of transit-oriented corridors.



## WHAT IS A PLACE TYPE?

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Place types are made up of several interrelated elements and characteristics that describe the physical, functional, and experiential qualities of a place.

## PLACE TYPES

### **Criteria**



Character



Street Types and Connectivity



Public Realm



Adjacencies



**Transitions** 



Typical Land Use



Built Form and Intensity



**Building Siting** 

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Place Types inform more refined parcel-based zones, setting out guidance for built form, street and parcel patterns, connectivity networks, building placement, and the incorporation of open spaces.

Each Place Type is comprised of several components, noted as the criteria to the left:



## OUR PLACE TYPES

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### Neighborhood

(Complete Neighborhoods, Urban Neighborhoods)



### **Employment**

(Innovation, Light Manufacturing and Logistics and Heavy Industry)



### Corridor

(Regional Corridors)



### Civic

(Civic and Institutional Activity Centers and Fort Bliss)



### **Centers**

(Neighborhood Centers, Urban Centers, and Downtown)



### **Open Space**

(Natural and Open Spaces)

## PLAGE TYPES

Example:

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#### REGIONAL CORRIDOR

Regional Corridors are intended to transform currently autooriented retail and residential corridors into mixed-use and urban residential spines built to transit supportive densities.



#### Character

Regional Corridors are multi-modal linear corridors with population densities that support expanded transit. Retail uses are encouraged in the ground floor of residential buildings at strategic locations and key intersections. Buildings should meet the street with active uses that promote vibrancy and walkability.



#### Street Types & Connectivity These Place Types encourage transit ridership

and provide pedestrian networks that support high accessibility to nearby residential areas. The local street network is well-connected, with small blocks adjacent to the corridors and highly walkable connections along streets and between

There are frequent opportunities for pedestrians to cross adjacent arterials, and the pedestrian network accommodates large groups of people.



#### Public Realm

A vibrant and pedestrian-friendly public realm is a key feature of this Place Type, with street trees and furniture.

Public open spaces such as small parks, greenways, shaded parkways and transit plazas are an important feature and should be included to promote community gathering and provide communal open space for higher density living.

Public open spaces should be supplemented by new developments providing open space, such as plazas, patios, and courtyards with climatesuitable landscaping.



#### Adjacencies

Regional Corridors provide higher density residential and commercial developments when compared to Neighborhood Centers and are located along arterials, connecting lower and higher-density Place Types.

Regional Corridors are located near Complete Neighborhoods, Urban Neighborhoods, Neighborhood Centers, Urban Centers, the Downtown, and Innovation, Light Manufacturing and Logistics Place Types.





Lower building heights and single use residential buildings are suitable for lower-order corridors and in areas that are currently predominantly

Mixed-use buildings are encouraged at key intersections and existing retail nodes.



#### Typical Land Use

Regional Corridors will typically consist of both residential and mixed-use commercial and residential uses built at medium densities. Civic uses may also be included to provide accessible neighborhood amenity.



#### **Built Form & Intensity**

- Regional Corridors are envisioned with low-rise and mid-rise residential and mixed-use buildings. · Building heights and density may vary by
- A general height range of 3 to 7 stories is encouraged.



Building Siting Residential buildings should incorporate consistent setbacks that provide small front yards with front entrances off the street. Mixeduse and commercial buildings are encouraged to incorporate minimal setbacks with active uses at grade to create vibrant, multi-modal streets.

Architectural articulation, particularly at ground level, should express a finer grained urban fabric.







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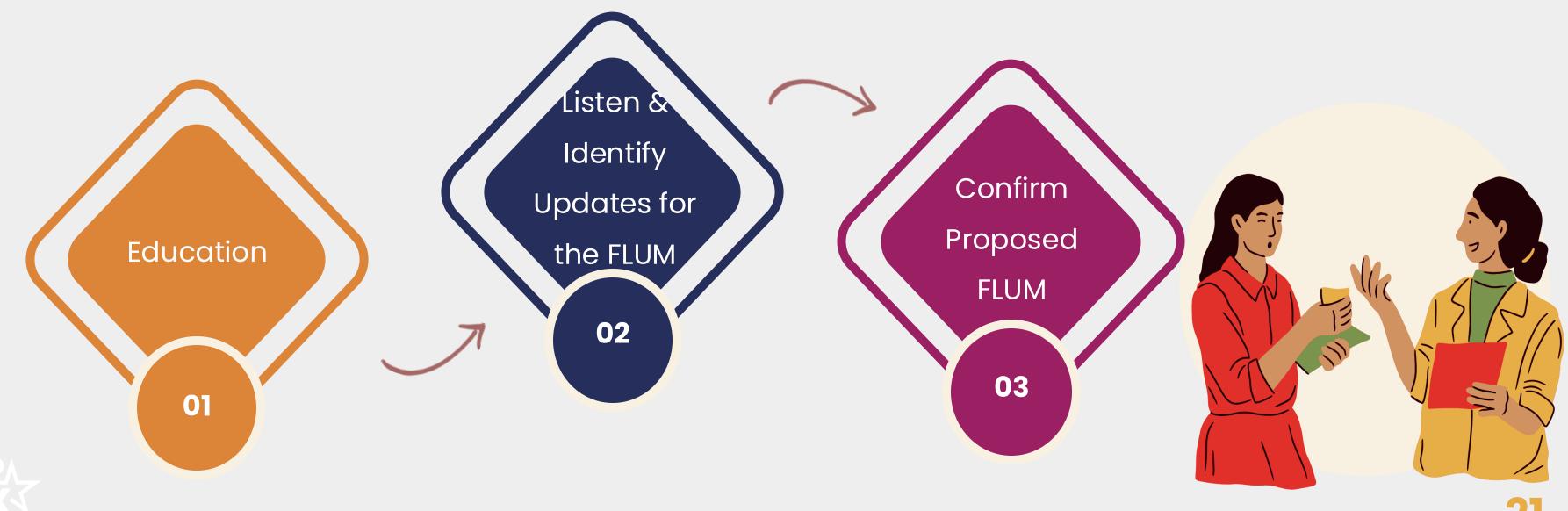
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# ENGAGEMENT PROCESS



## FUTURE LAND USE ENGAGEMENT GOALS

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## FUTURE LAND USE PHOSEAGEMENT

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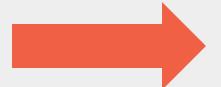






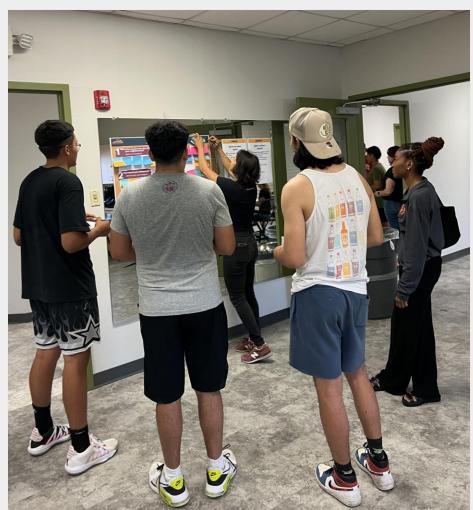
### MHATWEHEARD

COMMUNITY WORKSHOPS



**PLACE TYPES** 

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## WHAT WE HEARD PLACE TYPES

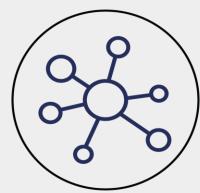
- Neighborhood Amenities: access to more things to do; rec centers, restaurants, gathering spaces, markets etc.
- Walkability; improved sidewalks, access & connectivity
- Mixed use developments; diversify use of space or buildings

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Character



Street Types and Connectivity



Built Form and Intensity





### MHATWEHEARD

FLUM WORKSHOP



PLACE TYPE MAPPING

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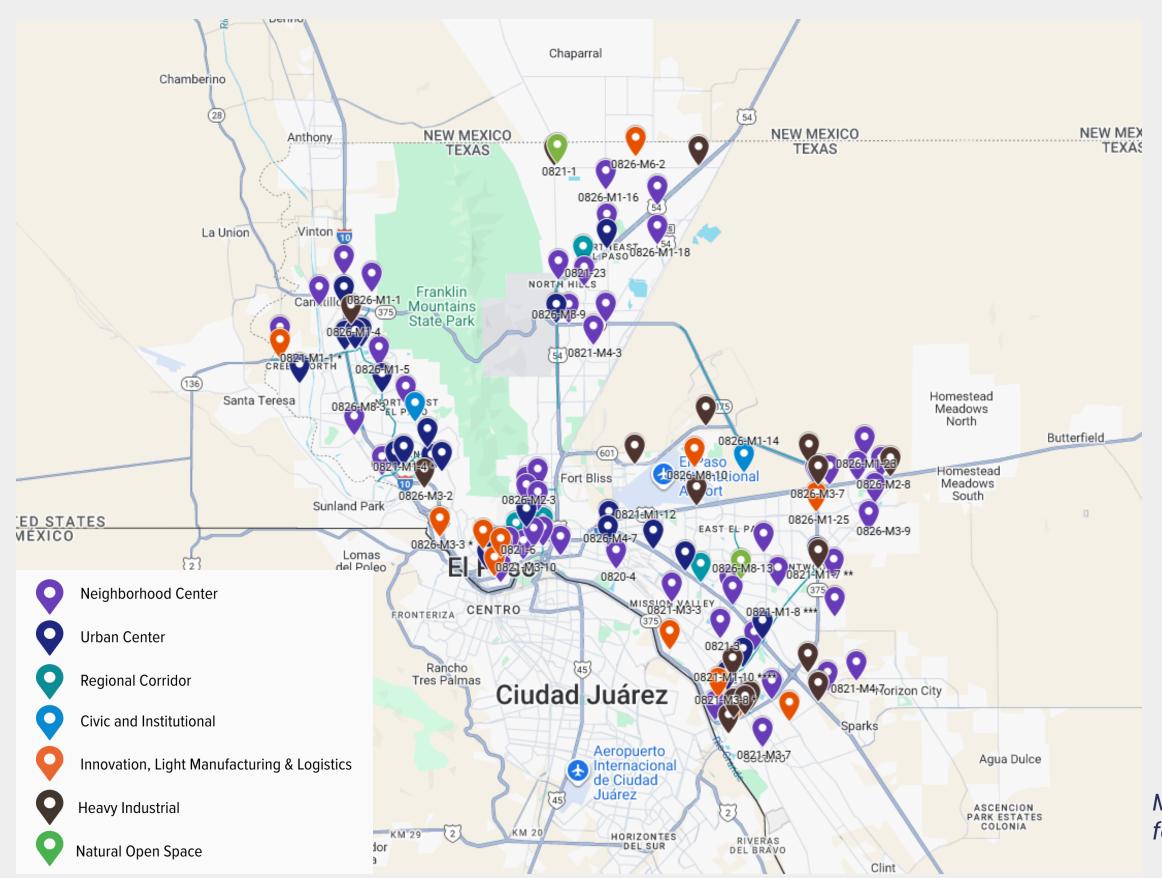








### MHAT WE HEARD



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### **Key Takeaways**

- □ Open Space: access to and more green spaces
- Connectivity & Walkability: have places/experiences near where they live; build sense of belonging
- Neighborhood serving commercial: support local business and have access to essential amenities

Map shows locations of comments for place types from the public

## OUTLOOK

11 Workshops Total

1 Workshop per District

12 Meetings

175 participants +3 Additional Workshops

12 Attendees This text box is to remind you about the ASL translator service. Do NOT add any info in this space.

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### **METHOD**

COMMUNITY WORKSHOPS



### **DELIVERABLE**

COMMUNITY PRIORITIES & LAND USE UPDATES

FLUM WORKSHOPS



PLACE TYPES AND MAPPING

## Who engaged

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### **Land Use Discussions**

Planning & Inspections

Economic & International Development

Capital Improvement Department

Developer's Focus Group

**GEPAR** 

MIMCO

Integrity Asset Management

Hunt Companies

Thunderbird Management Consulting

Tropicana

HOME

Southwest Land Development

Franklin Mountain Investments

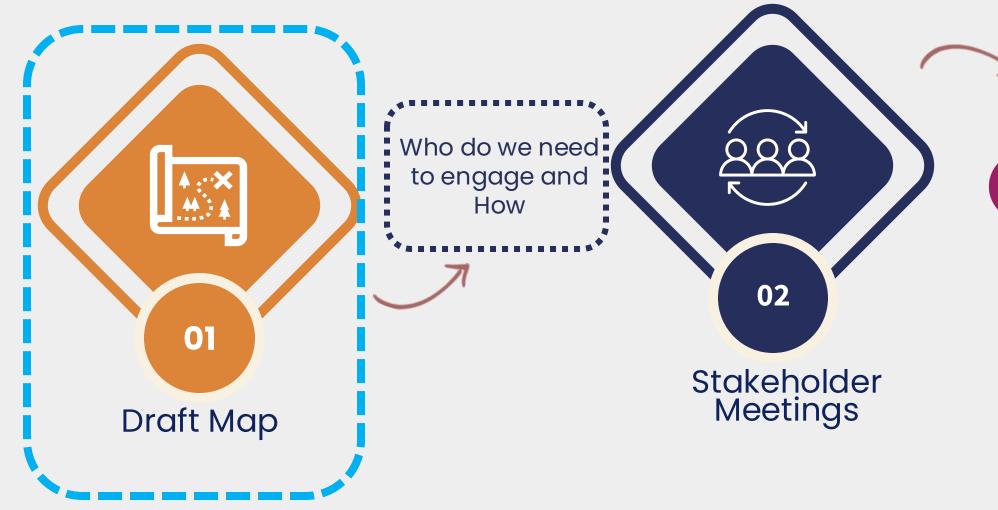
El Paso County



## FUTURE LAND USE PHOSEAGEMENT

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WE ARE HERE

## ENGAGEMENT TIMFILIA

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### WE ARE HERE

### Update Place Types & Validate

Make updates to Place Types reflecting community input



### Introductory Workshops

Phase 1:





Phase 2: Input to Place Types

### PROJECT PROCESS

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In Progress

We are

Completed

LAND USE PLAN & MAP



**VISION & GOALS FRAMEWORK** 

COMMUNITY PRIORITIES FRAMEWORK

INFRASTRUCTURE MANAGEMENT & QUICK WINS

ECONOMIC DEVELOPMENT AND HOUSING STRATEGY





Interim Drafts for Public Review Draft Plan for Public Review Final Draft for Public Review

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## Coming up...



### FLUM Engagement

District 3: Community Meeting November 5, 2025

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### Housing

Needs Assessment



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Reach out to us at EnvisionEP@elpasotexas.gov

